

THE FRANKLIN COUNTY BOARD OF SUPERVISORS HELD THEIR REGULAR MONTHLY MEETING ON TUESDAY, JANUARY 17, 2012, AT 1:30 P.M., IN THE BOARD OF SUPERVISORS MEETING ROOM LOCATED IN THE GOVERNMENT CENTER, 1255 FRANKLIN STREET, SUITE 104, ROCKY MOUNT, VIRGINIA.

THERE WERE PRESENT:     David Cundiff, Chairman  
                                     Leland Mitchell, Vice-Chairman  
                                     Ronnie Thompson  
                                     Charles Wagner  
                                     Cline Brubaker  
                                     Bob Camicia  
                                     Bobby Thompson

OTHERS PRESENT:         Richard E. Huff, II, County Administrator  
                                     Christopher Whitlow, Asst. Co. Administrator  
                                     Larry Moore, Asst. Co. Administrator  
                                     B. J. Jefferson, County Attorney  
                                     Sharon K. Tudor, MMC, Clerk

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David Cundiff, Chairman, called the meeting to order.

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Invocation was given by Richard E. Huff, II, County Administrator.

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Pledge of Allegiance was led by Supervisor Bob Camicia.

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**GAVEL PRESENTED TO CHARLES WAGNER**

David Cundiff, Chairman, presented Charles Wagner with the Chairmanship gavel for years, 2011, 2010, 2009 & 2008.

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**PUBLIC COMMENT:**



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**CONSENT AGENDA**

**APPROVAL OF ACCOUNTS PAYABLE LISTING, APPROPRIATIONS, TRANSFERS & MINUTES FOR – DECEMBER 20, 2011 & JANUARY 3, 2012**

**APPROPRIATIONS**

<u>DEPARTMENT</u>	<u>PURPOSE</u>	<u>ACCOUNT</u>	<u>AMOUNT</u>
Building Inspections	Carryover Funds for Moving		
	Expenses, Vacation/Sick Leave		
	Payout	3401-	\$7,001
Sheriff	Violence Against Women Act		
	Grant	3105- 1001	\$41,635
Clerk of Court	Library of Virginia Grant	2106- 7003	\$2,868
Registrar	State Board of Elections		
	Reimbursement	30- 0050	\$11,960
Public Safety	Training Reimbursement	3505- 5540	\$1,301
		Total =	\$64,765

**Transfers Between Funds, Departments, Capital Accounts**

None			
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**LIBRARY CHILDREN’S AREA NAMING**

- Joyce Tukloff served as Children’s Librarian at the Franklin County Library for thirty-one years.

- Miss Tukloff greatly expanded what the children’s department offers the public.
  - Besides regular programs for children ages 18 months to 3 years old and separate programs for children 3 to 5 years old, she did outreach programs to schools and daycare centers.
  - While Miss Tukloff’s focus was on children, she also provided services for the elderly and often did programs at the local nursing homes.
  - Through her efforts and planning, the Franklin County Library usually has approximately one thousand children in its Summer Reading Program each year.
  - Miss Tukloff became one of the best known persons in the community, influencing the lives of countless children in a positive way. Many of those children have gone on to great accomplishment.
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- Miss Tukloff passed away unexpectedly on October 16, 2011.
  - The staff, the Library Board and many patrons have expressed a desire to have the Story Hour Room, where she spent so many hours working for the betterment of the community, named in her honor.

**RECOMMENDATION:**

The Library Board of Trustees requests permission from the Board of Supervisors to name the Story Hour Room at the downtown Rocky Mount facility in honor of Joyce Tukloff.

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**SOLICITATION OF BIDS FOR COURTHOUSE ROOF**

The “center section” of the roof on the Franklin County Courthouse was installed approximately 26 years ago as part of an addition to the Courthouse at that time. The area covers much of the Commonwealth Attorney’s Offices and adjacent facilities.

This approximate 6,000 square foot roof area is on EPDM rubber ballasted roof. All applicable roof warranties have long since expired and we are having to repair the roof at frequent intervals.

This repair work is being performed by commercial roofers and such repair is becoming much too regular and expensive. However, it must be pointed out that the life expectancy of this system has expired and it is not unusual for these problems to arise.

It should also be noted that another area of similar size (1996 addition) is beginning to have periodic leaks and even though it is much newer, we may be forced into replacement here within the next five years.

**RECOMMENDATION:**

Staff respectfully requests permission to solicit bids for the purpose of replacing an approximate 6,000 square feet of roof on the Franklin County Courthouse. Funding for this work is available in Capital line item 30-0107. It is further requested that the Board grant permission for staff to enter into an agreement with the low bidder (assuming all qualifications are met) as long as price does not exceed the funds previously approved for this project. It is anticipated this project will run in the \$35,000 to \$40,000 range with \$45,000 available.

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**SOLICITATION OF BIDS FOR NEW LANDFILL CONSTRUCTION**

Franklin County currently operates an active municipal solid waste (MSW) landfill under Solid Waste Permit No. 72. The active landfill is expected to reach permitted capacity in early 2013. Franklin County received approval in 1994 for a new MSW landfill on property adjacent to the existing County landfill under Solid Waste Permit No. 577. In November 2007, Joyce Engineering (JE) submitted an updated Part B permit application to construct the new landfill to the Virginia Department of Environmental Quality (DEQ). The updated permit was required to bring the landfill design up to current regulatory standards. The issuance of the new permit has been delayed by the Army Corps of Engineers (Corp) due to stream mitigation issues; and more recently, the Department of Historic Resources (DHR) has caused delays due to issues surrounding an old cemetery on the subject property. The remaining issues are minor compared to the whole permitting process, and we are confident that the solid waste permit will be issued once the Corp and DHR are satisfied.

It is imperative that the new landfill be ready to receive waste before the existing landfill reaches capacity in early 2013 in order to avoid the very large costs associated with transporting the County’s waste to a facility outside of the County. In order to meet this deadline, construction must begin in the spring of 2012, preferably no later than April 1<sup>st</sup>. For this reason, staff recommends moving forward with the bidding process even though an official permit has not yet

been issued. Bids for the work can be held for a period of up to 60 days in order to ensure that work can begin as soon as permits are issued and will be brought back to the BOS for approval to award the project.

The submitted cost estimate has been provided by Joyce Engineering and includes only the construction items that will be included in the proposed bid package. The estimated costs are based on costs from similar projects in recent years and current construction plans for the new landfill. Some items of work have not been finalized due to uncertainty in the permitting process. There will likely be some modifications to proposed access roads to avoid impacts to the cemetery area until permitting can be finished to the Corp satisfaction.

A recent estimate for the construction was valued at \$3,500,000. There have been some additions to the scope of the construction work due to delays in the permitting process which include construction of the entire alternate access road to Rt. 619 due to the limited remaining airspace in the existing landfill, culvert installations and stream / wetland preservation work associated with DEQ and Corp permit requirements. A revised estimate of \$4,000,000 is proposed for the work based on the uncertainties mentioned. A revised, detailed estimate will be prepared before bids are received. Actual construction costs for the project will be determined by the proposed bidding process.

**RECOMMENDATION:**

County staff, in conjunction with our engineering consultants, (Joyce Engineering) respectfully request that the Board of Supervisors authorize the County Administration to advertise and solicit bids for construction of the new County Landfill. Funds are currently available within the Landfill CIP budget.



Franklin County-Permit 577  
Phase 1  
Preliminary Opinion of Cost

1/6/2012

Item No.	Item Description	Bid Unit	Estim. Qty	Unit Price	Estimated Price
1	Mobilization/Demobilization	5% of Total	1	\$170,000.00	\$170,000
2	Site Preparation	Acre	6.3	\$15,000.00	\$94,500
3	Field Engineering (Survey)	Acre	6.3	\$2,500.00	\$15,750
4	Project Meetings	Lump	1	\$2,500.00	\$2,500
5	Quality Control	Lump	1	\$50,000.00	\$50,000
6	Record Documents	Lump	1	\$7,500.00	\$7,500
7	Contract Closeout	Lump	1	\$4,000.00	\$4,000
8	Erosion & Sediment Control	Acre	19.5	\$7,000.00	\$136,500
9	Soil Liner (24-inch 1x10E-07cm/sec)	CY	22000	\$10.00	\$220,000
10	Test Pad	Lump	1	\$10,000.00	\$10,000
11	Run-on and Run-off Controls	Lump	1	\$5,000.00	\$5,000
12	Anchor Trench Excav./ Backfilling	LFT	1200	\$7.00	\$8,400
13	Drainage layer 18-inch Aggregate	CY	16,214	\$30.00	\$486,420
14	Stone Surfacing+ 10 oz Filter Fabric for Road	SY	12,800	\$20.00	\$256,000
15	8-inch HDPE Perforated Collect. Pipe	LFT	1,680	\$20.00	\$33,600
16	12-inch Leachate Header	LFT	430	\$32.00	\$13,760
17	Leachate Pumping System (Pump & Controls)	Each	1	\$50,000.00	\$50,000
18	Leachate Forcemain	LFT	1,500	\$30.00	\$45,000
19	Leachate Manhole	Each	1	\$7,000.00	\$7,000
20	Leachate Cleanouts	Each	4	\$500.00	\$2,000
21	Underdrain	LFT	1,150	\$16.00	\$18,400
22	Leachate Tank	Each	1	\$260,000.00	\$260,000
23	Permanent Seeding	Acre	15.0	\$1,800.00	\$27,000
24	60-mill Dual Textured Membrane	SF	292,000	\$0.75	\$219,000
25	16 oz. Geotextile	SF	292,000	\$0.30	\$87,600
26	Excavation	CY	385,000	\$2.75	\$1,058,750
27	Structural Fill	CY	85,076	\$2.00	\$170,152
28	24-inch Culvert	LFT	600	\$60.00	\$36,000
29	Sediment Basins	Each	3	\$10,000.00	\$30,000
30	Diversion Berm	LFT	275	\$7.00	\$1,925

Total:		\$3,526,757
Contingency	15%	\$529,014
<b>Revised Total</b>		<b>\$4,055,771</b>

**Important Assumptions:**

- 1- Costs for a bridge crossing of Little Chestnut Creek is not included based on understanding of County's position.
- 2- All excavation is assumed to be soil.
- 3- Cost of excavation is included in each phase. Any excavation performed as a part of operations (daily cover) will tend to reduce projected construction costs.
- 4- Groundwater underdrain system is installed during phase 1.
- 5- Leachate tank, pump station, and force main are installed during phase 1.
- 6- Cost of compacted clay liner assumes borrow soils amended with 4% bentonite.
- 7- Generally, estimates of professional services include both bottom liner and closure construction projects.
- 8- Costs are based on present day dollars and do not include inflation or any costs associated with debt service.
- 9- The values listed herein serve as a basis for probable total costs.
- 10- These values are subject to change based on inflation and current markets in construction.
- 11- This tabulation is not intended to serve as a bid table for construction services.
- 12- Quantities, airspace and life expectancy estimates are subject to change due to modifications to the VA solid waste regulations since the Part A permit was approved
- 13- The installation of electricity was not included.
- 14- The installation of all channels are include in E&S Control cost.

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**CARILION REFINANCING**

The City of Roanoke Economic Development Authority has requested Franklin County approve the issuance of \$100,000,000 of Hospital Revenue Bonds for the Carilion Clinic Obligated Group.

The \$100 million of Hospital Revenue Bonds will be used for a variety of purposes. Renovations are planned for Carilion Roanoke Memorial Hospital and Carilion Roanoke Community Hospital. A portion of the issuance will also be used to refund the 2002A series. Part of the 2002A series was used to make renovations to Carilion Franklin Memorial Hospital in Rocky Mount as well as to construct the three story medical building addition to the Hospital.

**FISCAL IMPACT:**

This proposed debt issuance will not be an obligation of Roanoke City or Franklin County. By allowing the debt to be issued through the City of Roanoke Economic Development Authority, the issuance becomes tax exempt and hopefully will allow Carilion Clinic Obligated Group.

**RECOMMENDATION:**

Staff respectfully requests the Board's adoption of the submitted resolution.

**RESOLUTION OF THE BOARD OF SUPERVISORS OF  
FRANKLIN COUNTY, VIRGINIA APPROVING,  
AMONG OTHER THINGS, THE ISSUANCE  
OF NOT TO EXCEED \$100,000,000 AGGREGATE  
PRINCIPAL AMOUNT OF THE ECONOMIC DEVELOPMENT  
AUTHORITY OF THE CITY OF ROANOKE, VIRGINIA  
HOSPITAL REVENUE BONDS (CARILION CLINIC  
OBLIGATED GROUP)**

WHEREAS, Franklin County, Virginia (the "County") is a political subdivision of the Commonwealth of Virginia exercising public and essential governmental functions pursuant to the Constitution and laws of the Commonwealth of Virginia; and

WHEREAS, the Economic Development Authority of the City of Roanoke, Virginia (the "Roanoke Authority") is a political subdivision of the Commonwealth of Virginia and is authorized under Chapter 49, Title 15.2, Code of Virginia of 1950, as amended (the "Act"), to issue revenue bonds for the purpose of facilitating the financing or refinancing of certain projects required or useful for health care purposes; and

WHEREAS, Carilion Medical Center ("CMC") is a private, nonstock corporation duly incorporated and validly existing under and by virtue of the laws of the Commonwealth of Virginia, which owns and operates Carilion Roanoke Memorial Hospital ("CRMH"), a health care facility located in the City of Roanoke, Virginia; and

WHEREAS, CMC also owns and operates Carilion Roanoke Community Hospital ("CRCH"), a health care facility located in the City of Roanoke, Virginia; and

WHEREAS, Carilion Giles Community Hospital ("CGCH") is a private, nonstock corporation duly incorporated and validly existing under and by virtue of the laws of the Commonwealth of Virginia, which owns and operates Carilion Giles Community Hospital, a health care facility located in the Town of Pearisburg, Giles County, Virginia; and

WHEREAS, Bedford Memorial Hospital ("BMH") is a private, nonstock corporation duly incorporated and validly existing under and by virtue of the laws of the Commonwealth of Virginia, which owns and operates Bedford Memorial Hospital, a health care facility located in the City of Bedford, Virginia; and

WHEREAS, Carilion Franklin Memorial Hospital ("CFMH") is a private, nonstock corporation duly incorporated and validly existing under and by virtue of the laws of the Commonwealth of Virginia, which owns and operates Carilion Franklin Memorial Hospital, a health care facility located in the Town of Rocky Mount, Franklin County, Virginia; and

WHEREAS, Carilion Stonewall Jackson Hospital (f/k/a Stonewall Jackson Hospital) ("CSJH") is a private, nonstock corporation duly incorporated and validly existing under and by virtue of the laws of the Commonwealth of Virginia, which owns and operates Carilion Stonewall Jackson Hospital, a health care facility located in the City of Lexington, Virginia; and

WHEREAS, the Roanoke Authority has by resolution adopted January 11, 2012 (the "Roanoke Authority Resolution") approved the issuance of its Hospital Revenue Bonds (Carilion Clinic Obligated Group) (the "Bonds") in an aggregate principal amount not to exceed \$100,000,000 for the purpose of providing funds that, together with funds from other sources, will be applied to any or all of the following: (i) financing for CMC a portion of the costs of (A) renovating certain portions of CRMH, and/or acquiring certain capital equipment for use in or in connection with CRMH (the "2012 CRMH Project"), and (B) renovating certain portions of CRCH, and/or acquiring certain capital equipment for use in or in connection with CRCH (the "2012 CRCH Project"); (ii) refunding (A) the Roanoke Authority's outstanding Hospital Revenue Bonds (Carilion Health System Obligated Group) Series 2002A (the "Series 2002A Bonds"), and (B) the Industrial Development Authority of the City of Lexington, Virginia Hospital Facility Revenue Bonds (Stonewall Jackson Hospital), Series 2000 (the "Series 2000 Bonds"); and (iii) paying certain expenses incurred in connection with the issuance of the Bonds; and

WHEREAS, the proceeds of the Series 2002A Bonds were loaned to CMC, CGCH, BMH and CFMH for the purpose of (i) (A) financing for CMC a portion of the costs of (I) renovating and/or expanding certain portions of CRMH and/or acquiring certain capital equipment for use in or in connection with CRMH (the “2002 CRMH Project”), (II) paying costs of equipping and upfitting an imaging facility housed in a medical office building located adjacent to CRMH (the “CRMH Imaging Project”) and (III) renovating and/or expanding certain portions of CRCH, and/or acquiring certain capital equipment for use in or in connection with CRCH (the “2002 CRCH Project”), (B) financing for CGCH a portion of the costs of acquiring certain capital equipment for use in or in connection with Carilion Giles Community Hospital (the “CGCH Project”), (C) financing for BMH a portion of the costs of renovating and/or expanding certain portions of the Bedford Memorial Hospital and/or acquiring certain capital equipment for use in or in connection with Bedford Memorial Hospital (the “BMH Project”), and (D) financing for CFMH a portion of the costs of (I) renovating and/or expanding certain portions of Carilion Franklin Memorial Hospital, (II) constructing a three-story, approximately 40,000 square foot addition to Carilion Franklin Memorial Hospital, including a new entrance and lobby, specialty clinics and administrative offices, and/or (III) acquiring certain capital equipment for use in or in connection with the Carilion Franklin Memorial Hospital (the “CFMH Project”) (the 2002 CRMH Project, the CRMH Imaging Project, the 2002 CRCH Project, the CGCH Project, the BMH Project and the CFMH Project are hereinafter collectively referred to as the “Series 2002A Project”); (ii) refinancing certain interim indebtedness incurred by CMC, CGCH, BMH and CFMH in connection with the financing of a portion of the cost of acquiring, constructing, renovating and equipping the Series 2002A Project; (iii) paying a portion of the interest accruing on the Series 2002A Bonds during the acquisition, construction, renovation and equipping of the Series 2002A Project; and (iv) paying certain expenses incurred in connection with the issuance of the Series 2002A Bonds, including credit enhancement fees with respect to the Series 2002A Bonds; and

WHEREAS, the proceeds of the Series 2000 Bonds were used to finance for CSJH all or a portion of the cost of (i) the acquisition, construction and equipping of an acute care replacement hospital facility, located adjacent to the CJSH’s then-existing acute care hospital facility in Lexington, Virginia (the “Old CJSH Hospital”), (ii) the renovation and equipping of certain portions of the Old CJSH Hospital, (iii) the demolition of certain portions of the Old CJSH Hospital, (iv) refunding debt, which was incurred initially in 1982 and thereafter refunded a number of times, that financed the cost of constructing an addition to and the renovation and equipping of the Old CSJH Hospital, and (v) financing of a debt service reserve fund, costs of issuance fund, capitalized interest fund and other funds relating to the Series 2000 Bonds; and

WHEREAS, CMC owns and operates CRMH and the location of the 2002 CRMH Project is, and the location of the 2012 CRMH Project will be, Jefferson Street and Belview Avenue, S.E., Roanoke, Virginia; CMC owns and operates the CRMH Imaging Project and the location of the CRMH Imaging Project is 2001 Crystal Spring Avenue, Roanoke, Virginia; CMC also owns and operates CRCH and the location of the 2002 CRCH Project is, and the location of the 2012 CRCH Project will be, 101 Elm Avenue, S.E., Roanoke, Virginia; BMH owns and operates Bedford Memorial Hospital and the location of the BMH Project is 1613 Oakwood Street, Bedford, Virginia; CGCH owns and operates Carilion Giles Community Hospital and the location of the CGCH Project is 159 Hartley Way, Pearisburg, Virginia; CFMH owns and operates Carilion Franklin Memorial Hospital and the location of the CFMH Project is 124 Floyd Avenue, Rocky Mount, Franklin County, Virginia; CSJH owns and operates the CSJH Project and the location of the CSJH is 1 Health Circle, Lexington, Virginia; and

WHEREAS, the Board of Supervisors of Franklin County, Virginia (the “Franklin County Board”) must approve the issuance of said revenue bonds before the Roanoke Authority can proceed with the issuance of said revenue bonds; and

WHEREAS, the Roanoke Authority has delivered or caused to be delivered to the Franklin County Board the following: (i) a reasonably detailed summary of the comments expressed at the public hearing held by the Roanoke Authority in connection with the issuance of the Bonds, (ii) a fiscal impact statement in the form specified in Section 15.2-4907 of the Act, and (iii) a copy of the Roanoke Authority Resolution, which constitutes the recommendation of the Roanoke Authority that the Franklin County Board approve the issuance of the Bonds; and

WHEREAS, the Franklin County Board has determined that it is necessary at this time to approve the issuance by the Roanoke Authority of not to exceed \$100,000,000 aggregate principal amount of the Bonds to promote the improvement of the health and living conditions of the people of Franklin County and the Commonwealth of Virginia, increase opportunities for gainful employment, improve health care and otherwise aid in improving the prosperity and

welfare of said County and Commonwealth and its inhabitants by financing and refinancing the hospital facilities of CMC, CGCH, BMH, CFMH and CSJH;

NOW, THEREFORE, BE IT RESOLVED by the Board of Supervisors of Franklin County, Virginia:

SECTION 1. The Franklin County Board hereby approves the issuance by the Roanoke Authority of the Bonds in an aggregate principal amount not to exceed \$100,000,000 for the purpose of (i) financing for CMC the 2012 CRMH Project and the 2012 CRCH Project, (ii) refunding the Series 2002A Bonds and the Series 2000 Bonds, and (iii) paying certain expenses incurred in connection with the issuance of the Bonds.

SECTION 2. The Chairman or the Vice Chairman and the Clerk or any Deputy Clerk to the Franklin County Board are hereby authorized and directed, on behalf of the County, to take any and all action necessary, including the execution of any documents, to consummate the issuance and sale of the Bonds in conformity with the provisions of this resolution.

SECTION 3. This Resolution shall take effect immediately upon its passage.

AS CERTIFIED TO FORM:

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 Clerk, Franklin County Board  
 of Supervisors  
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**LIBRARY RETRIEVAL OF OVERDUE MATERIALS**

- At its July 2011 meeting the Board of Supervisors gave the library permission to enter into a ninety day trial with Unique Management, a company that specializes in the retrieval of long overdue library materials.
- The necessity for such a service is the result of the library's continuing growth (over 220,000 items are checked out to the public each year now).
- The Franklin County Library allows most materials to be checked out for four weeks with an additional renewal period of four weeks.
- Even though the FCL's loss rated is under one percent as compared to the national average between 2% to 3%, it still represents thousands of dollars loss to the county and materials not available for others to use.
- A patron is sent four overdue notices before being referred to Unique Management. At that point an item is approximately two months overdue.
- Referrals are e-mailed automatically to Unique by the library's computer system and only on accounts with materials valued at \$25 or more.
- Unique Management uses a very respectful, gentle approach to remind patrons of their obligations to the library.
- During July and August 2011, the technical aspects of the referral system were set up between Unique Management and the library's circulation system vendor Sirsi/Dynix.
- At the same time the library advertised its intention to refer long overdue accounts to Unique and, also, added a statement to that effect on its fourth notice to patrons.
- Immediately, the library began receiving numerous long overdue items back before proceeding to the trial period.
- The actual trial period ran during October, November and December 2011.
- The library referred 122 accounts to Unique during the trial period.
- Unique Management predicted that approximately 25% of the accounts would be satisfied during the trial and that percentage would rise over time. The library saw a steady increase in the rate of returns and reimbursements and, by the end of December 2011, 33% of the accounts referred had been satisfied.
- Through Unique's service, the library during the three month trial period recovered materials valued at \$2,303.71. Projected over an entire year (and this is a conservative amount since the rate of recovery should increase), the library would expect to retrieve long overdue materials valued at \$9,214.784.
- There has been no backlash from the public regarding the library's use of a third party retrieval service. In fact, some citizens have expressed their support for this system, understanding that materials the library is unable to recover are loss to everyone.
- Unique offers its service on a pay as you go basis (\$8.95 per account referred), and the FCL could terminate its agreement with Unique at anytime.

- During the trial, FCL has paid Unique nothing for its work. Should FCL continue with the service then Unique would be owed \$1,091.90 for its efforts thus far. This represents a 2 to 1 ratio of retrieval to expense. Unique projects that this ratio will continue to improve in time and, thus far, all of their predictions have been correct. The national average is \$4 recovered for every \$1 spent for the service. As discussed at the July 2011 meeting, the Radford Public Library recovers \$7 in materials for every \$1 it spends with Unique.

#### **RECOMMENDATION:**

The library requests permission from the Board of Supervisors to continue using the services of Unique Management.

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#### **PRIME TOWER DEVELOPMENT**

Prime Tower Development, a Tennessee-based company that builds communications towers and leases space to cellular communications providers, proposes to construct a 199' monopole cell tower on the Ferrum College campus, for the purpose of providing AT&T cellular phone and data service to Ferrum College and the surrounding area. The proposed tower site consists of a 75' x 75' leased area, located at the end of Fieldview Drive off of Arthur Circle, just east of Ferrum Mountain Road. The site is located in the non-zoned portion of Franklin County, in the Blue Ridge Magisterial District.

In accordance with Virginia Code §15.2-2232, if the location of a feature classified as a public utility is not shown on the adopted future land use plan contained within the comprehensive plan, such a facility cannot be constructed, established or authorized until the general location and character of such a facility has been submitted to, and approved by, the Planning Commission as being substantially in accordance with the Comprehensive Plan.

On January 10, 2012, the Franklin County Planning Commission held a public hearing in consideration of Prime Tower Development's request, in accordance with §15.2-2232 of the Code of Virginia. The Planning Commission, by vote of 7-0, determined that the proposed cellular communications tower is in conformance with the 2025 Comprehensive Plan for Franklin County.

#### **NEXT STEPS:**

Under Virginia Code §15.2-2232, the Planning Commission's finding of conformance is deemed final, unless the Board of Supervisors acts to call up and review the Planning Commission's finding. In order to review the Planning Commission's finding, the Board must call up the item within 30 days of the Planning Commission's decision – in this case, by Thursday, February 9, 2012. The Board may hold its own hearing beyond the 30-day window, but must make its intention to call up known within the 30-day window.

Should the Board agree with the Planning Commission's finding, then no action is necessary.

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#### **(RESOLUTION #11-01-2012)**

BE IT THEREFORE RESOLVED, by the Board of Supervisors to approve the aforementioned consent agenda items as presented.

MOTION BY: Ronnie Thompson

SECONDED BY: Bobby Thompson

VOTING ON THE MOTION WAS AS FOLLOWS:

AYES: Mitchell, Thompson, Wagner, Brubaker, Camicia, Thompson & Cundiff

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#### **UPDATE ON IV-E PROGRAM**

Deborah Powell, Director, Social Services, presented the following update on IV-E Program:

- Title IV-E review- Feb. 2, 2011- 93 % error rate
- Title IV-E review- October 2011- 0% error rate
- CSA reimbursement through Title IV-e up 33% compared to this time last year.
- As 1-17-12, 73 children in foster care; 39 are Title IV-E (53% are IV-E funded)

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#### **CHILD ADVOCACY CENTER BUDGET CUTS**

Richard E. Huff, II, County Administrator, shared with the Board currently both our CASA program and our CAC programs receive state funding. Beginning July 1 of 2012, the current budget being presented to the General Assembly proposes no changes for financial support for our CASA program. The current allocation from the state is \$35,622 – last year, the amount of funding was \$39,140, CAC already sustained a reduction from last year. CASA program over the last four

years has sustained a 27% cut in overall funding. The budget presented to the General Assembly leaves CASA funding at a sustained level.

The total appropriation of \$846,000, plus an additional \$85,000 covers training costs for 18 CACs serving over 3,700 victims last year. Studies have shown that each child abuse investigation handled by the CAC system cost the community \$1,318 per case less than the traditional Child Protective Services and Law Enforcement investigation with no coordinated follow-up services. Therefore, in fiscal year 2011, Virginia netted a cost savings of over \$4.9 million

A small amount of the \$846,000 goes to the state chapter – Children’s Advocacy Centers of Virginia. There are seven accredited CACs in the state and we are one of the seven. This means we have to meet standards of operations, provide written support of these standards, and have a site review by our accreditation agency, National Children’s Alliance located in Washington DC. Our CAC was created in 2001 and we have been accredited twice since the CACs development. We have been receiving funding from the state specific to CAC services since 2005.

Letters to support the amendments once it is on the floor for discussion. There will be a senate version and a delegate version. We want amendments to pass the house of origin and then once cross-over occurs, we want the alternate house/senate to approve the amendment put it in the budget and forward it to the Governor for the full \$846,000, and \$85,000 for training.

**(RESOLUTION #12-01-2012)**

BE IT THEREFORE RESOLVED, by the Board of Supervisors to urge our state legislative delegation to support the restoration of funding to Child Advocacy Centers across the state with special concern over the loss of funding for Franklin County’s CAC, which would result in a financial loss of \$62,000 and loss of service to 122 children who are in dire need of services.

MOTION BY: Bob Camicia

SECONDED BY: Charles Wagner

VOTING ON THE MOTION WAS AS FOLLOWS:

AYES: Mitchell, Thompson, Wagner, Brubaker, Camicia, Thompson & Cundiff

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**SCHOOL BOARD CIP LOAN COMMITTEE/2 MEMBERS FROM BOARD OF SUPERVISORS**

Chairman Cundiff, appointed Ronnie Thompson & Cline Brubaker to serve on the School CIP Loan Committee.

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**SCHOOL BOARD OVERCROWDING AT HIGH SCHOOL & MIDDLE SCHOOL**

Chairman Cundiff, appointed Leland Mitchell and Charles Wagner to serve on the School Board Committee to study overcrowding at the High School and Middle School.

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**AGRICULTURAL DEVELOPMENT DIRECTOR**

Martha Walker, Ph.D, Community Viability Specialist, Virginia Cooperative Extension, shared with the Board criteria needed for an Agricultural Development Director. Mrs. Walker advised the Board a job description can be developed for the position, as developed in other areas with an Economic Development focus on agriculture.

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**APPOINTMENTS:**

- Recreation Commission – Blackwater District Unexpired Term (Term Expires 6/30/2013)
- Aging Services Board – Blackwater District Unexpired Term (1/31/2015)
- Planning Commission – Gills Creek District (Term Expires 3/30/2012) – February agenda item

**(RESOLUTION #13-01-2012)**

BE IT THEREFORE RESOLVED, by the Board of Supervisors to appoint Al Flora to fill the unexpired term of Jonathan Crutchfield on the Recreation Commission as the Blackwater District Representative, with said term to expire June 30, 2013.

MOTION BY: Cline Brubaker

SECONDED BY: Charles Wagner

VOTING ON THE MOTION WAS AS FOLLOWS:

AYES: Mitchell, Thompson, Wagner, Brubaker, Camicia, Thompson & Cundiff

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**(RESOLUTION #14-01-2012)**

BE IT THEREFORE RESOLVED, by the Board of Supervisors to appoint Lynn Meyers to serve on the Aging Services Board, as the Blackwater District Representative, with said term to expire January 31, 2015.

MOTION BY: Cline Brubaker

SECONDED BY: Bobby Thompson

VOTING ON THE MOTION WAS AS FOLLOWS:

AYES: Mitchell, Thompson, Wagner, Brubaker, Camicia, Thompson & Cundiff

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**BUDGET WORKSESSION**

Vincent, Copenhaver, Director of Finance, presented the following presentation regarding County budget projections/shortfalls:

Franklin County

Budget Work-Session  
January 17, 2012

Challenges as we Know Them Today  
**Schools**

- Proposed VRS Rate Increase will cost **\$1,876,102.**
  - Proposed Group Life Insurance and Retiree Health Care Credit will cost **\$518,309.**
  - Loss of Federal Education Jobs Funds **\$1,615,903.**
  - 10% Electric Rate Increase: **\$121,505.**
  - Fuel Costs Trending Over Current Budget by **\$94,841.**
- Subtotal of the Above = **\$4,226,660**  
*Less Increase in State Revenues \$1,092,256*  
= Projected Shortfall of **\$3,134,404**

Challenges as we Know Them Today

**Schools**

- Possible Federal Grants Reduction of 7.8% would total **\$312,202**.
- Each 1% Salary Increase costs **\$464,765** (Personnel hired four years ago are being paid the same as those hired today).
- Future Health Insurance Rates

Challenges as we Know Them Today

**County**

- Proposed Retirement Rate Increase will cost **\$369,775**
- Proposed Group Life Rate Increase will cost **\$121,698**
- Electricity and Fuel Increases **\$67,000**
- Subtotal of the above = **\$558,473**
- Tax Revenue Reduction of over \$6 million if Real Estate Rate Remains at \$0.48. Each Penny on the Real Estate Rate = \$612,155 at a 95.5% Collection Rate. Equalized Rate is \$0.57½ .

**Total County Including a Tax Revenue Reduction = \$6,650,779**

Challenges as we Know Them Today

**County**

Other Challenges include:

- Possible Health Insurance Premium Increases
- Each 1% Salary Increase Costs **\$164,207**
- Adequate Staffing versus Service Levels

## Challenges as we Know Them Today

### **County and Schools**

Total Estimated Shortfall for the County and  
Schools Including a Tax Revenue Reduction =

**\$9,785,183**

## Preliminary Revenue Estimates

- Preliminary Estimates Indicate that Local Revenues will Remain Flat for FY12-13 Assuming an Equalized Real Estate Tax Rate and the Same Collection Ratios.
- 1 Cent on the Personal Property Rate generates \$42,675.
- 1 Cent on the Machinery and Tools Tax Rate generates \$8,742.

## Reassessment Update

- The Total Reassessed Value of all County Property has dropped another percent to 15.5% as a Result of the Hearings Completed in December.
- Equalized Rate is now 57.5 per \$100 of Assessed Value
- Board of Equalization hearings to begin next month.

## School Bus Replacement

- Currently \$340,000 recurring in County Capital Fund if capital funding remains unreduced. Approximately four replacement buses can be purchased annually with this amount.
- Should this be funded at the School's discretion in the School Budget or Funded in the County Capital Fund at the Board of Supervisor's discretion?

## Capital Improvement Plan (CIP) Review

Annual General Fund Transfer to Capital of \$2 million

Ongoing Capital Includes:

- Vehicle Replacement for the Sheriff, Public Safety and Other Departments
- Current Technology Replacement (Not new)
- \$100,000 Smith Farm Annual Payment (Committed)
- Economic Development Incentive Funds
- Landfill Testing, Engineering Fees, Equipment
- Maintenance Items such as Roof Replacements

## CIP Review

Also Included in the \$2 million Annual Capital Funding are our Economic Development Funds

- \$250,000 Incentive Funds
- \$100,000 Business Park Set Aside Funds
- \$200,000 Job Creation Funds

## CIP Review

Future Major Projects Include:

- \$6 +/- million for the Radio System Upgrade
- \$13 +/- million Natural Gas Pipeline
- Future Business Park (Cost Unknown)
- Two Public Safety Stations - \$2.6 million

## Debt Service Decline

Fiscal Year	County Debt Service Decline	School Debt Service Decline
12-13	\$57,622	\$165,000
13-14	\$140,772	\$54,490
14-15	\$219,085	\$57,257
15-16	\$492,686	\$258,057
16-17	\$3,648	\$56,754
17-18	\$4,093	\$286,597
18-19	\$8,015	\$183,969
19-20	\$165,196	\$295,880
20-21	\$1,726	\$37,711
21-22	\$212,241	\$571,857

## County Proposed Future Debt

Fiscal Year	Budgeted Debt Service (including Debt Drop)	Two Public Safety Stations (1)	Landfill Borrowing (2)	Total Debt Service Including New Borrowings	New Funds Required Over Base Year
12-13	1,636,833	191,313		1,627,323	-23,197
13-14	1,636,833	191,313		1,486,551	-163,969
14-15	1,636,833	191,313	475,289	1,742,755	92,235
15-16	1,636,833	191,313	475,289	1,250,069	-400,451
16-17	1,636,833	191,313	475,289	1,246,421	-404,099
17-18	1,636,833	191,313	1,313,881	2,080,920	430,400
18-19	1,636,833	191,313	1,313,881	2,072,905	422,385
(1) Glade Hill at \$1.6 million, Westlake at \$1 million-both @4% for 20 years					
(2) \$3.2 million @ 4% for 8 years in 13-14, \$7 million @ 6% for 12 years in 16-17					

County of Franklin Summary of Economic Development Funds Fiscal Year 2011-2012 As of December 31, 2011			
<b>AVAILABLE FUNDS:</b>			
<b>Economic Development Department (Account 8105 in County General Fund):</b>			
Industrial Development			
Balance July 1, 2011	\$200,000/yr	200,000	recurring in Operating
Spent FY 11-12		0	
Remaining Balance		200,000	
<b>Economic Development Capital Set Aside Funds:</b>			
Balance July 1, 2011		1,179,777	
Spent FY 11-12:			
Remaining Balance	\$250,000/yr	1,179,777	recurring in CIP
<b>Job Creation Fund:</b>			
Balance July 1, 2011		400,000	
Spent FY 11-12		(15,000)	
Remaining Balance	\$200,000/yr	385,000	recurring in CIP
<b>Infrastructure Development and Business Creation Fund:</b>			
Balance July 1, 2011		200,000	
Spent FY 11-12		0	
Remaining Balance		200,000	
<b>Future Business Park Set Aside:</b>			
Balance July 1, 2011		950,000	
Spent FY 11-12		0	
Remaining Balance	\$100,000/yr	950,000	recurring in CIP
<b>Total Available</b>		<b>2,914,777</b>	
<b>Amounts Obligated/Encumbered:</b>			
Subtotal		0	
<b>Amount Currently Available After Encumbrances</b>		<b>2,914,777</b>	

General discussion ensued.

Bob Camicia, Gills Creek District Supervisor, stated he felt the need for a full time economic development director. Fellow board members agreed with Mr. Camicia’s recommendation. Mr. Bobby Thompson expressed concern over being careful about neglecting the existing businesses within the County that may want to expand.

Ronnie Thompson, Boone District Supervisor, expressed concern over the empty office spaces and buildings available for use. Mr. Thompson felt a savings could be found in eliminating rent payments and utilizing current available county space.

Charles Wagner, Rocky Mount District Supervisor, felt the County should do more in recognizing volunteers.

Cline Brubaker, Blackwater District Supervisor and Leland Mitchell, Snow Creek District Supervisor expressed concern on the financial reality of budget cuts made on the federal and state levels, causing a very challenging time.

Chairman Cundiff urged citizens to attend the community meetings as well as the budget work sessions

The Board will hold a budget work session on Tuesday, January 24, 2012 @ 5:00 P.M.

The following list of budgetary ideas was offered by Board members to be possibly examined or considered during budget work sessions:

- Tax Collection Models
- Land Use Program Impact
- Eliminate County Decals
- Central Procurement Analysis
- Community Budget Meetings
- Compaction Sites Savings
- Financing Existing Services with existing revenues
- Public Information – Loss of Federal & State Funding
- Support of Volunteers
- Maintain Strong Education System
- Maximize County Facility Spaces
- New Voting Machine Requirements

- Employee Compensation
  - Incentive for Savings, Ideas
  - Performance
  - Pay Scale Restructure
- Infrastructure
  - Industrial Parks, Gas Line
- School Facilities – Alternative Uses
  - Recreation, Arts, Music
- Glade Hill Fire Station
- Westlake Fire Station
- Arts & Music Tourism Plan
- Recreation Needs Study
  - Parks – Fields Distance Concern
- Economic Development
  - Full Time Funded Position
  - Existing Business Programs
  - Agriculture Director

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**CLOSED MEETING**  
**(RESOLUTION #15-01-2012)**

BE IT THEREFORE RESOLVED, by the Board of Supervisors to into a closed meeting in accordance with 2.2-3711, a-1, Personnel and a-3, Acquisition of Land, of the Code of Virginia, as amended.

MOTION BY: Cline Brubaker  
SECONDED BY: Ronnie Thompson  
VOTING ON THE MOTION WAS AS FOLLOWS:  
AYES: Mitchell, Thompson, Wagner, Brubaker, Camicia, Thompson & Cundiff

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MOTION: Cline Brubaker **RESOLUTION: #16-01-2012**  
SECOND: Bob Camicia MEETING DATE January 17<sup>th</sup>, 2012

WHEREAS, the Franklin County Board of Supervisors has convened an closed meeting on this date pursuant to an affirmative recorded vote and in accordance with the provisions of The Virginia Freedom of Information Act: and

WHEREAS, Section 2.2-3712(d) of the Code of Virginia requires a certification by this Franklin County Board of Supervisors that such closed meeting was conducted in conformity with Virginia law;

NOW, THEREFORE, BE IT RESOLVED, that the Franklin County Board of Supervisors hereby certifies that, to the best of each member’s knowledge, (i) only public business matters lawfully exempted from open meeting requirements by Virginia law were discussed in the closed meeting to which this certification resolution applies, and (ii) only such public business matters as were identified in the motion convening the closed meeting were heard, discussed or considered by the Franklin County Board of Supervisors.

VOTE:  
AYES: Mitchell, Thompson, Wagner, Brubaker, Camicia, Thompson & Cundiff  
NAYS: NONE  
ABSENT DURING VOTE: NONE  
ABSENT DURING MEETING: NONE

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**(RESOLUTION #17-01-2012)**

BE IT THEREFORE RESOLVED, by the Board of Supervisors to authorize the county Administrator to approve consulting services on an as needed basis to assist with SML Relicensing, Shoreline Management and FERC related issues.

MOTION BY: Bob Camicia  
SECONDED BY: Ronnie Thompson  
VOTING ON THE MOTION WAS AS FOLLOWS:  
AYES: Mitchell, Thompson, Wagner, Brubaker, Camicia, Thompson & Cundiff

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Chairman Cundiff adjourned the meeting.

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DAVID CUNDIFF  
CHAIRMAN

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SHARON K. TUDOR, MMC  
CLERK